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August 24, 2020

VIA EMAIL

The Honorable Alison J. Nathan United States District Court Southern District of New York 40 Foley Square New York, NY 10007

Re: Reply in Support of Request to Modify Protective Order (Under Seal)¹ *United States v. Ghislaine Maxwell*, 20 Cr. 330 (AJN)

Dear Judge Nathan,

Defendant Ghislaine Maxwell filed a simple request: that she be permitted t	to disclose under seal
to	(the "Civil
Litigation") the fact that her adversary	already handed
over	
, to the U.S. Attorney's Office pursuant to a subpoena	
The government proposes to keep in the dark about the fact and disclosure. They claim the civil litigation is "unrelated," that issuance of the "standard practice," and that disclosure will jeopardize an ongoing criminal "permit dissemination of a vast swath of materials." Each of the government merit.	e subpoena was investigation and
The Civil Litigation :	
First, the government claims the civil action is Resp. at 1. The	e assertion is
frivolous.	A CONTRACTOR OF THE CONTRACTOR

¹ Ms. Maxwell has filed a letter motion which seeks leave to file this reply under seal, while providing the unredacted version to the government and the Court. This reply describes and discusses sealed materials and materials subject to the Protective Order in this case. Ms. Maxwell also simultaneously files under separate cover her proposed redactions to her Request to Modify Protective Order (Aug. 17, 2020), and this Reply, in accordance with the Court's Order of August 18, 2020 (Doc. 44).

Case 1:20-cr-00330-AJN Document 54 Filed 09/08/20 Page 2 of 6

The Honorable Alison J. Nathan August 24, 2020 Page 2

	. The
government's <i>ad hominem</i> suggestion that Ms. M an "advantage in their efforts to defend against ac disclosure of previously sealed materials" reveals understanding	axwell has "cherry-pick[ed] materials" to seek cusations of abuse" or "delay court-ordered
at a later time,	

Ms. Maxwell simply seeks to alert the judicial officers in the related Civil Litigation to facts about which her adversary is already aware.

Issuance of the Subpoenas Not "Standard Practice":

Second, the government tries to normalize, without citation to authority, its conduct as "standard practice." Resp. at 2. To the contrary, the controlling case in this Circuit, *Martindell v. Int'l Telephone & Telegraph Corp.*, 594 F.2d 291, 293 (2d Cir. 1979), mandates a wholly different procedure: the use of a non-*ex parte* subpoena with an opportunity for the aggrieved party to move to quash. Similar cases in this district demonstrate the "non-standard" nature of the government's conduct regarding these subpoenas. For example, Judge Koeltl observed when considering whether to release a single deposition transcript to the government: "the Second Circuit has made clear that the Government may not use its 'awesome' investigative powers to seek modification of a protective order merely to compare the fruits of the plaintiff's discovery in a civil action with the results of a prosecutorial investigation in a criminal action." *Botha v. Don King Prods., Inc.*, No. 97 CIV. 7587 (JGK), 1998 WL 88745, at *3 (S.D.N.Y. Feb. 27, 1998) (citing *Minpeco S.A. v. Conticommodity Servs., Inc.*, 832 F.2d 739, 743 (2d Cir. 1987) and *Martindell*, 594 F.2d at 297).

Case 1:20-cr-00330-AJN Document 54 Filed 09/08/20 Page 3 of 6

The Honorable Alison J. Nathan August 24, 2020 Page 3

see also Palmieri v. State of New York, 779 F.2d 861 (2d Cir. 1987); Abbott Laboratories v. Adelphia Supply USA, Case 2015-cv-5826 (CBA) (MDG), 2016 WL 11613256 (S.D.N.Y. Nov. 22, 2016) ("In the Second Circuit, there is a presumption in favor of enforcing protective orders against grand jury subpoenas."); United States v. Kerik, 07 CR 1027, 2014 WL 12710346 (S.D.N.Y. July 23, 2014). It seems that a majority of courts in this district have rejected the claimed "standard practice" arguments made by the Government . A notable difference is that the other applications were not conducted ex parte.
Ms. Maxwell is not asking this Court to decide that question today.
asking this court to decide that question today.
But Ms. Maxwell is seeking
The Government Does Not Explain How Any "Secret" Investigation Will be Compromised. Third, the government claims that the materials at issue are "Confidential" because the "full scope and details" of their very-public proclamations of an ongoing criminal investigation "have not been made public." Resp. at 3. This argument too is nonsensical: the sealed materials that Ms. Maxwell seeks to file, <i>under seal</i> ,
Certainly the subpoena recipient, otherwise known as counsel for the adverse party to the Civil Litigation, knows the two things that Ms. Maxwell seeks to file <i>under seal</i> in

Case 1:20-cr-00330-AJN Document 54 Filed 09/08/20 Page 4 of 6

The Honorable Alison J. Nathan August 24, 2020 Page 4

hat matter:
\cdot^2
The government does not explain, because they cannot, how it will harm an ongoing criminal investigation to reveal the sealed materials under seal to two arbiters: Clearly those judicial officers are fully
capable of maintaining files under seal and confidences. Nor is there any support for the argument that this limited request will "permit dissemination of a vast swath of materials." Resp. at 3. The slippery slope contention is belied by the limited nature of Ms. Maxwell's request. The sealed materials are a discrete set of judicial documents, not a "vast swath of materials," and Ms. Maxwell seeks to file them under seal for those Courts to use in their determinations. Hyperbole aside, the request is appropriately limited.
Further, the government's suggestion that "there is no impediment to counsel making sealed applications to Court-1 and Court-2, respectively, to unseal the relevant materials" is, at best, paffling. Resp. at 3 n.5. Such a "sealed application" in furtherance of her Civil Litigation would be "using" the materials for the civil case, exactly the conduct proscribed by the Protective Ordernere. If the Court disagrees, Ms. Maxwell is more than happy to make such sealed applications to those judicial officers. The government does not explain its thinking, nor did the government suggest this course of action during the conferral process.
The Sealed Materials Are Important to Fourth, the government decries the sealed materials' lack of relevance to

² Ms. Maxwell strenuously opposes the government's suggestion that it "further elaborate on the nature of the ongoing grand jury investigation" in a supplemental *ex parte* and sealed pleading. This Court is overseeing the criminal case pertaining to Ms. Maxwell and any *ex parte* pleading concerning this case to this judicial officer is inappropriate. *See* Standard 3-3.3 Relationship with Courts, Defense Counsel and Others, "Criminal Justice Standards for the Prosecution Function," American Bar Ass'n (4th ed. 2017) ("A prosecutor should not engage in unauthorized *ex parte* discussions with, or submission of material to, a judge relating to a particular matter which is, or is likely to be, before the judge.").

The Honorable Alison J. Nathan August 24, 2020 Page 5

Protective Orders May Be Modified As Circumstances Change

Finally, the government suggests in a myriad of ways without directly arguing that this Protective Order cannot be modified, that Ms. Maxwell somehow waived her ability to seek modification by agreeing to a Protective Order before she knew what was contained in the criminal discovery, or that there is no precedent for such a modification. These suggestions are disingenuous. Of course, the Government ignores that the Protective Order itself provides that it may be modified "by further order of the Court." Id, ¶ 18(b).

There is no precedence for this case. That is true because the Second Circuit has outlined a process for the government to seek civil materials subject to protective orders for use in grand jury investigations, a process the government circumvented. It also is true because typically, the government is the party to intervene in civil cases and seek a stay where materials the government has marked "Confidential" may be disclosed publicly or where the government contends the rules of criminal discovery will be circumvented. Finally, there is no other case that defense counsel has located where

That Ms. Maxwell did not know what was in the sealed materials before she signed the Protective Order, or proposed a draft, is self-evident. That a Court can modify a protective order at any time is likewise well-established. Fed. R. Crim. P. 16(d)(1) authorizes the Court to regulate discovery through protective orders and modification of those orders. *See Smith Kline Beecham Corp. v. Synthon Pharmaceuticals, Ltd.*, 210 F.R.D. 163, 166 (M.D.N.C. 2002) ("[c]ourts have the inherent power to modify protective orders, including protective orders arising from a stipulation by the parties"); *see also United States v. Gurney*, 558 F.2d 1202, 1211 n.15 (5th Cir. 1977) (trial court's decisions as to which documents "will be placed in the public domain, and which are entitled to privacy and confidentiality" are discretionary and "form an integral part of trial management"); *United States v. Wecht*, 484 F.3d 194, 211 (3d Cir. 2007), *as amended* (July 2, 2007) ("it would have been proper for the District Court to unseal the records pursuant to its general discretionary powers"); *Poliquin v. Garden Way, Inc.*, 989 F.2d 527, 532 & 535 (1st Cir. 1993).

"The standard of review for a request to vacate or modify a protective order depends on the nature of the documents in question. There is a presumptive right of public access to judicial

Case 1:20-cr-00330-AJN Document 54 Filed 09/08/20 Page 6 of 6

The Honorable Alison J. Nathan August 24, 2020 Page 6

documents, that is, documents that are 'relevant to the performance of the judicial function and useful in the judicial process.'" *Kerik*, 2014 WL 12710346, at *1 (S.D.N.Y. July 23, 2014), (*quoting United States v. Amodeo*, 44 F.3d 141, 145 (2d Cir. 1995)).

The Materials that Ms. Maxwell seeks to disclose (to judicial officers under seal) are, without question, judicial documents.

And, at a minimum, Ms. Maxwell's opponent in the Civil Litigation knows both that the Government obtained an *ex parte* order to subpoena the information and what was produced. Accordingly, the argument that somehow grand jury secrecy will be compromised by disclosure, under seal to judicial officers reviewing the very material at issue, is absurd. Ms. Maxwell has demonstrated good cause for her very limited request to present a discrete set of sealed materials under seal to

The government has not articulated a cogent reason for that information to be kept from the other judicial officers.

Sincerely,

Jeffrey S. Pagliuca

CC: Counsel of Record (via ECF)